# **Arghyam's Gram Panchayat Organisation Development project**





## Our journey towards strengthening the GP organisation

Purpose of the GP:

**Vision and Mission** 



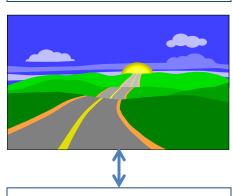
#### **Workflows and Roles:**

**Process Mapping\*** 



### Organisation structure

within the GP



Aligning members and citizens to a vision and purpose

- Vision workshop
- Participatory Rural Appraisal
- Focus group
   Discussions



- 2. Drinking water through piped water supply
- 3. Cleanliness of roads and drains
- 4. Procurement
- 5. Complaint handling
- 6. Greening the village
- 7. Food security
- 8. PDS
- 9. Fixing Water tariff
- 10. Preventive health
- 11. NREGA
- 12. Housing
- 13. Education
- 14. Revenue generation
- 15. Protection of CPR
- 16. Agriculture and Animal husbandry
- 17. Planning

Not just the role of the GP, but role clarity within the GP, among members, staff and govt officials



Perspective and annual plans- Portfolio wise integrated into GP plan



<u>Handholding GP</u> during implementation of plans



## **Example: Dibburhalli Panchayat- Our Vision and Values**

#### **Our Vision**

Namma Panchayat, Namma Theermana, Namma Abhiruddhi

"Our Panchayat, Our Decisions, Our Prosperity"



#### **Our Values**

We, as Panchayat members will strive to abide by the core values of Building

Trust and Unity, Courage and Transparency, Citizen Participation and

Service Orientation, acting as role models for others.



#### O'Mittur's Mission

- Our key stakeholders are our citizens. We will constantly strive to understand their needs and aim towards improvement in governance and delivery of services.
- To work towards this, we will strengthen the GP both physically and institutionally. The GP office will be a citizen friendly and beautiful place with availability of basic facilities for visiting citizens, office bearers and members.
- We will display unity and decorum among members and ensure transparency and accountability in our functioning. We will focus on financial strengthening through setting appropriate tariff rates and ensuring collection.
- We will work with government officials to leverage various schemes and programmes as well as help eligible citizens to access information and funds.



## Process mapping threw up many operational issues facing the GP

- Gaps between number of taps installed by PRED and requirement of citizens
- Few watermen go for training as costs are to be borne by GPs
- Lack of awareness regarding role of line departments
- Inadequate gram thana land for housing
- Encroachment of Common properties
- Need for bye-laws for revenue generation





## Further, the exercise highlighted need for augmenting GP structure

- As against common stereotype, a GP is involved in endless activities in the GP
- GP members hold themselves accountable and face lot of pressure due to citizen expectations
- Lack of structure results in continuous fire fighting, at times members spending money out of their pockets to address problems
- Active and aware members assume many responsibilities. Wards of weaker members sometimes suffer



## Principles followed while developing structure (1)

#### **Governance**

- Enable GP to work as a self governing body, where people's representatives are empowered to take the lead
- Help distribute power and responsibilities between Adhyaksha and other members

### Service delivery

- Help the GP respond to needs of all citizens, irrespective of the wards they belong to
- Enable better liaison with other agencies especially line depts. and sub-GP bodies



## Principles followed while developing structure (2)

### **Build local capacities**

- Help optimally utilize and strengthen capacities of elected members, staff and citizens
- Enable higher citizen participation

#### Be aligned to the State Act

Enable work to be done by the Standing Committees

## Together with Panchayat members, we arrived at this organisation structure for these two GPs





### The structure helps us get more from existing institutions

#### **Example of Head- Amenities I**

#### Departments and programmes

- Taluka Panchayat:
- Panchayat Raj Engineering Department
- Mines and Geology Department
- Statistics/ Revenue Department

- Takula Panchayat, Junior Engineer
- Department of Health
- Nirmal Bharat Abhiyan

- Taluka and District Health offices
- -Public Health
- Centre
- Aroghya Raksha Samiti



Function: Drinking Waterpiped water supply





Function: Cleanliness of roads and drains, sanitation





**Function: Preventive health** 



#### Sub GP bodies and staff

VNHSC, Waterman, Bill Collector

**VNHSC** 

ANM, ASHA/ Anganwadi worker, VNHSC

## **Benefits**



## Benefits being observed (1)

### As per members

- More effective revenue generation efforts
- Early resolution of issues and small jobs such as repair of pump, distribution of saplings etc.
- A more effective GP- Members feel accountable, staff have more role clarity, collective rather than individual planning
- Better coordination with line departments and sub-GP bodies we know what to expect from them – Asked PWD (ZP) for works they are doing in our GP..
- As an individual- there is more focus and clarity, am able to use my ideas, resolve problems



## Benefits being observed (2)

### As per Secretary

- Earlier most of the decision made by Adhakasha and political strong
   GP members. Presently, decisions are made collectively
- Improved attendance in meetings, there is much more interest
- Secretary's job has become easier

### As per NGO

- GP members work as a team
- Members are equipped with facts, so line departments find it easier to work with them
- Going beyond government programs

## Our key recommendations



## A step by step approach for strengthening the organisation

- Align members, staff and citizens to <u>a long term vision and purpose</u>
   which is not just a sum of government programs
- Build awareness of detailed work processes, roles of GP and linked agencies, and operational issues at the GP, through an interactive methodology such as <u>process mapping</u>
- <u>Augmenting the structure</u>, to enable GP to function as a self governing organisation
- Portfolio wise Perspective and Annual plans integrated into a GP plan



## However, some changes are needed in the larger environment (1)

- Create provisions for GPs to better leverage government institutions
  - Service MoUs between GPs and line departments, based on GP's perspective and annual plans, stating mutual expectations and funds flow
  - Parallel bodies such as SDMC, BVS etc. to be accountable to the GP

- Allocate funds for administrative needs of the GP infrastructure, manpower, expenses etc.
  - Service fee for delivering agency functions (1-3% of Program fund)?



## However, some changes are needed in the larger environment (2)

- Create incentives for members to assume more responsibilities,
  - Create provision for proportionate compensation to GP members for work done

- Targeted training from SIRDs and other institutes
  - Provision for portfolio wise training
  - Organizational skills, such as networking, relationship building etc.
  - Members to have a say in deciding training efforts



## Thank you